

Message Text

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ACTION IO-10

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C O N F I D E N T I A L USUN 0041

E.O. 11652: GDS

TAGS: SENV

SUBJ: HABITAT 1976

1. MEMBER CANADIAN MISSION PROVIDED MISOFF WITH COPY OF
CONFIDENTIAL TELEGRAM RELATING RESULTS OF CONSULTATIONS BETWEEN
CANADIAN DEPUTY MINISTER MACNEIL AND PENALOSA RE FORTHCOMING
HABITAT PREP COM. TELEGRAM REPEATED BELOW.

2. QUOTE

MORDEN/WANG

C O N F I D E N T I A L

FM PRMNY 0015 JAN7/75

TO EXTOTT ECS DELIVER BY 080900

BH MSUAOTT/MACNEILL/HANSON DE OTT DELIVER BY 080900

INFO TT GENEV DE PARIS

BH ENBVOTT/MUNRO FINOTT/MARTIN CIDAOTT CMHCOTT/RABOT DE OTT

DISTR UNS ECD CSV

REF MACNEIL/MORDEN CONVERSATION JAN 6 OUR TEL 2740 DEC 18

---HABITAT PREPARATIONS AND PREP COM: MACNEIL/PENALOSA MTG

MACNEIL MET PRIVATELY JAN 6 WITH PENALOSA, AT LATTERS REQUEST, IN

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ORDER TO HAVE EXCHANGE OF VIEWS OF OVERALL FRAMEWORK FOR

HABITAT PREPARATIONS AS WELL AS ON PLANS FOR CONDUCT OF UPCOMING PREP COM MTG. FOLLOWING IS RESUME OF THAT CONVERSATION, TAKEN FROM MACNEILS NOTES AS RELAYED TO US YESTERDAY AFTERNOON.

2. OF GENERAL CONCERN WAS QUESTION OF DEVELOPMENT OF ADEQUATE PREPARATORY PROCESS TO ENSURE HABITAT SUCCESS. IN THIS RESPECT MACNEIL

LAI OUT CDN IDEAS FULLY ON NEED TO DEVELOP AGENDA FRAMEWORK WHICH WOULD GIVE ADEQUATE GUIDANCE TO WHICH MEMBER STATES ON WHICH TO BASE THEIR PREPARATIONS FOR CONF, AND WITH RESPECT TO FACT THAT PREP PROCESS AS NOW ENVISAGED CUTS OUT VIRTUALLY ALL OVTL INPUT. IN RESPONSE PENALOSA INDICATED THAT HIS CONTACTS WITH DEVELOPING COUNTRIES HAD REVEALED RESISTANCE TO QUOTE FREEZING UNQUOTE AGENDA AT THIS POINT IN PREP PROCESS AS LDCS RECOGNIZED IT WOULD PROMARILY BE DEVELOPED COUNTRIES WHICH HAD SO FAR THOUGHT THROUGH PROBLEMS RELATING TO OBJECTIVES ETC OF CONF. DECISION ON AGENDA NOW WOULD THEREFORE INEVITABLY GIVE AGENDA CLEAR BIAS IN FAVOUR OF DEVELOPED COUNTRY INTERESTS. ON THIS POINT MACNEIL POINTED OUT THERE WAS NO/NO NEED TO FREEZE AGENDA NOW BUT THAT ESSENTIAL OUTLINE WAS NECESSARY TO ASSIST COUNTRIES IN THEIR PREPARATIONS. INDEED SUCH OUTLINE COULD BE SUPER-IMPOSED ON VNCVR GRID IN AREAS SPECIFIED FOR NATL AND INNATL ACTION. PENALOSA HAS GIVEN UNDERTAKING TO HAVE ANOTHER LOOK AT THIS PARTICULAR QUESTION.

3. AS REGARDS CONCERN RE GOVTL INPUT AND LACK OF PROVISION FOR INTERGOVTL WORKING GROUPS, PENALOSA PROFESSED CONCERN THAT RESLN 3128 HAS NOT/NOT SPECIFICALLY GIVEN HIM AUTHORITY TO ESTABLISH SUCH GROUPS, ALTHOUGHT HE AGREED AS TO THEIR DESIRABILITY. MACNEIL ENCOURAGED HIM TO TAKE PERMISSIVE VIEW OF RESLN AND THAT, IN ANY CASE, AGREEMENT IN PRINCIPLE BY PREP COM TO UTILIZE SUCH DEVICES SHOULD BE SUFFICIENT MANDATE. PENALOSA ALSO WAS SENSITIVE TO FACT THAT HE MIGHT ATTRACT CRITICISM BY THOSE LEFT OUT, IF HE WERE TO TAKE INITIATIVE TO BRING TOGETHER SMALL GROUPS OF SELEVTEED COUNTRIES ON WHICH ALL MEMBERS OF PREP COM COULD NOT/NOT BE REPRESENTED. IT WAS CDN FELLING THAT SUCH CRITICISM WAS POSSIBILITY BUT IF UTILIZATION OF THIS DEVICE WERE TO HAVE POSTIVE IMPACT OF CONF PREPARATIONS, THEN THIS MIGHT BE SOMETHING WITH WHICH CONF SECGEN SHOULD BE PREPARED TO LIVE.

4. IN ANOTHER AREA PENALOSA REFERRED TO DIFFICULTIES IN DEVELOPING AUDIO-VISUAL SPECT OF CONF. IF THIS COMPONENT WERE CONFIDENTIAL

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TO CONTRIBUTE SIGNIFICANTLY TO SUCESS OF CONF, THERE WAS NEED FOR 60 OR MORE DEMONSTRATION PROJS RELAYING NATL EXPERIENCES. OF THESE APROX 25-30 (PLEASE SEE OURLET 2578 DEC6) WOULD REQUIRE SIGNFICANT ASSISTANCE. THEREFORE FUNDS ADDITIONAL TO THOSE AGREED AT UNEP GC II WOULD BE REQUIRED. IT WAS PENALSOSAS VIEW THAT ROAD BACK TO UNEP FOR MORE FUNDS WOULD MOST SUCCESSFULLY BE TAKEN THROUGH POSITIVE RESPONSE EMANATING FROM JAN 16 PLEDGING MTG. HE HOPED TO OBTAIN BOTH PLEDGES FOR FUTURE COMMITMENT AND

ACTUAL COMMITMENT OF FUNDS AT THIS MTG. HIS SECRETARIAT, HAVING TAKEN STOCK OF RESULTS OF PLEDGING MTG, WOULD THEN BE IN POSITION TO INDICATE THAT APPRECIABLE EFFORT HAD BEEN MADE TO OBTAIN FUNDS BEFORE NECESSITY OF GOING BACK TO UNDP GC III FOR BALANCE REQUIRED. PENALOSA HOPED THAT IN HIS EFFORTS HE WOULD HAVE CDN SUPPORT, IF NECESSARY, IN GETTING STRONG TO AGREE TO INCLUDE IN HIS REPORT TO UNEP GC III SUCH REQUEST FOR REQUIRED ADDITIONAL FUNDS. IN SAME CONTEXT HE ALSO HOPED THAT CDA MIGHT BE PREPARED TO MAKE DEMARCHES IN KEY COUNTRIES TO ELICIT SUPPORT FOR SUCH UNEP APPEAL.

5. AS REGARDS CONDUCT OF PREP COM MTG ITSELF, AND RECOGNIZING THAT MTG ITSELF MUST BE INTERRUPTED FOR JAN 16 PLEDGING MTG. PENALOSAS SCENARIO LEAVES VITUALLY NO/NO TIME FOR DELS TO MAKE GENERAL STATEMENTS BEFORE MOVING INTO SPECIFICS OF PREPARATION. BUREAU SITUATION AS IT NOW STANDS IS SET OUT BELOW BUT, GIVEN THAT IT SEEMS LIKELY THAT THERE WILL BE COMPETITION FOR CHAIRMANSHIP OF PREP COM, AND SINCE MANY DELS WILL ARRIVE ONLY TUE MORNING, IT SEEMS UNLIKELY THAT BUREAU WILL BE ELECTED AS NOW SCHEDULED FIRST THING WED MORNING. IT IS THEREFORE NOW PENALOSAS INTENTION TO OPEN MTG JAN 15 AM ONLY TO ADJOURN IMMEDLY TO GIVE DELS OPPORTUNITY FOR INFORMAL CONSULTATIONS RE BUREAU. HOPEFULLY IT WILL THEN BE POSSIBLE TO ELECT BUREAU AT OPENING OF AFTERNOON MTG JAN 15 WHEN PENALOSA WOULD ALSO DELIVER SECGENS REPORT. AT THIS STAGE AND ON THU AM THERE MIGHT BE SOME POSSIBILITY FOR GENERAL DISCUSSION BUT THAT AS OF FRI AM INTENTION WOULD BE TO MOVE INTO CTTEE STAGE FOR FRI. MON AND TUE, RETURNING TO PLENARY FOR WED, THU AND FRI AM WITH ADJOURNMENT AT END OF FRI AM MTG. MACNEIL PUT CLEARLY CASE RE DESIRABILITY OF GIVING DELS OPPORTUNITY TO AIR THEIR GENERAL VIEWS BEFORE PROCEEDING TO CTTEE STAGE. FROM NY VIEWPOINT THIS MAKES GOOD SENSE. ALTHOUGH PROCESS IS TIME CONSUMING, IT IS GENERALLY PREFERABLE TO GIVE DELS OPPORTUNITY TO EXPRESS THEIR GENERAL
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VIEWS EARLY BEFORE PROCEEDING TO SPECIFICS.

6. WE WOULD THEREFORE HOPE THAT PENALOSA WOULD AGREE TO GENERAL DEBATE WHICH MIGHT OPEN LATTER PART OF WED AFTERNOON FOLLOWING SECGENS STATEMENT, CONTINUING THROUGH THU MORNING (IF THIS WERE SITUATION, TI MIGHT BE APPROPRIATE FOR CDA, AS HOST TO OPEN DEBATE) AND INTO FRI AS REQUIRED. HOWEVER IF IT WERE FELT THAT THIS WOULD LEAVE TOO LITTLE TIME FOR CTTEE WORK, THERE WOULD ALSO BE POSSIBILITY OF MTG SAT, EITHER FORMALLY OR INFORMALLY, IN ORDER TO FINISH CTTEE STAGE BY TUE PM.

7. REGARDS BUREAU, PENALOSA WAS AWARE OF THREE CANDIDATES FOR CHAIRMANSHIP: MOHOHO OF KENYA; VAHIDI OF IRAN,; AND KARIM OF PAK. PENALOSA FAVOURS KARIM, HAVING BEEN VERY IMPRESSED WITH HIM DURING HIS VISIT TO PAK. ONLY DIFFICULTY WE CAN FORESEE HERE IS FACT THAT PAKS ARE PRES OF ECOSOC THROUGH 1975 AND OTHERS

MAY FEEL THAT THEY SHOULD NOT/HAVE THIS PARTICULAR BUREAU POST
AS WELL. PENALOSA ALSO FAVOURS SWEDISH REP AS RAPPOREUR AND
WOULD COVER OOF REMAINING THREE REGIONAL GROUPS
(COMPOSITION OF WHICH WILL BE DETERMINED BY WHOMEVER BECOMES
CHAIRMAN) BY ALLOCATION OF VICE-CHAIRMANSHIPS. THIS MIGHT INCLUDE
BARANOV OF USSR ALTHOUGH THERE IS UN TRADITION THAT PERM
MEMBERS OF SECURITY COUNCIL DO NOT/NOT GENERALLY ACCEPT BUREAU
ASSIGNMENTS.

8. REVERTING TO QUESTION OF PLEDGING MTG, IT WOULD SEEM
DESIRABLE TO HAVE CONTINGENCY STATEMENT PREPARED FOR WHICH
WE SUGGEST FOLLOWING OUTLINE: A) RECAPITULATE OVERALL
COMMITMENT OF CDN RESOURCES FOR HOSTING AND PARTICIPATION; B)
COMMENT ON EXTENSIVE ASSISTANCE WHICH WAS GIVEN IN EARLY
DAYS OF CONF PREPARATION, UP TO TIME OF PENALOSAS APPOINTMENT:
C) NOTE ADDITIONAL ASSISTANCE SINCE THAT PERIOD, INCLUDING
SECONDMENT OF NFB PERS: AND D) INCLUDE STATEMENT OF GOOD
INTENTIONS, SPECIFIC TO DEGREE YOU DEEM APPROPRIATE.

END/270 072200Z 01250

UNQUOTE

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